

119TH CONGRESS
1ST SESSION

H. R. 2139

To amend the Homeland Security Act of 2002 to require the Secretary of Homeland Security to prioritize strengthening of State and local law enforcement capabilities to combat transnational repression and terrorism threats related to transnational repression, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 14, 2025

Mr. MAGAZINER (for himself, Mr. PFLUGER, Mr. GOLDMAN of New York, and Mr. EVANS of Colorado) introduced the following bill; which was referred to the Committee on Homeland Security, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Homeland Security Act of 2002 to require the Secretary of Homeland Security to prioritize strengthening of State and local law enforcement capabilities to combat transnational repression and terrorism threats related to transnational repression, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Strengthening State
3 and Local Efforts to Counter Transnational Repression
4 Act”.

5 **SEC. 2. COUNTERING TRANSNATIONAL REPRESSION.**

6 (a) IN GENERAL.—Subtitle H of title VIII of the
7 Homeland Security Act of 2002 (6 U.S.C. 361 et seq.)
8 is amended by adding at the end the following new section:

9 **“SEC. 890E. STRENGTHENING STATE AND LOCAL LAW EN-**

10 **FORCEMENT EFFORTS TO COUNTER**
11 **TRANSNATIONAL REPRESSION AND TER-**
12 **RORISM THREATS RELATED TO**
13 **TRANSNATIONAL REPRESSION.**

14 “(a) IN GENERAL.—The Secretary, in consultation
15 with public and private sector stakeholders, shall, in a
16 manner consistent with the protection of privacy rights,
17 civil rights, and civil liberties, develop, through the Fed-
18 eral Law Enforcement Training Centers and in coordina-
19 tion with the Assistant Secretary for State and Local Law
20 Enforcement and the Under Secretary for Intelligence and
21 Analysis, a training program to enhance the capabilities
22 of State, local, Tribal, campus, and territorial law enforce-
23 ment personnel, including personnel of the National Net-
24 work of Fusion Centers, to counter transnational repres-
25 sion and terrorism threats related to transnational repres-
26 sion.

1 “(b) REQUIREMENTS.—The training program devel-
2 oped pursuant to subsection (a) shall relate to the fol-
3 lowing:

4 “(1) Identifying instances of transnational re-
5 pression and terrorism threats related to
6 transnational repression.

7 “(2) Types of information that should be col-
8 lected and recorded in information technology sys-
9 tems to help identify suspected perpetrators of
10 transnational repression and terrorism threats re-
11 lated to transnational repression.

12 “(3) Types of information that should be
13 shared routinely with the private sector, including
14 faith-based organizations, educational institution au-
15 thorities, and communities that may be targets or
16 are victims of transnational repression and terrorism
17 threats related to transnational repression.

18 “(4) Identifying suspected targets or victims of
19 transnational repression and terrorism threats re-
20 lated to transnational repression.

21 “(5) Personal safety best practices for individ-
22 uals and communities that may be targets or are vic-
23 tims of transnational repression and terrorism
24 threats related to transnational repression to prevent
25 and mitigate transnational repression and terrorism

1 threats related to transnational repression and en-
2 sure that such targets and victims are afforded
3 prompt information about and access to victim sup-
4 port resources, including such resources offered by
5 the Cybersecurity and Infrastructure Security Agen-
6 cy, United States Citizenship and Immigration Serv-
7 ices, and the Office for Civil Rights and Civil Lib-
8 erties, to address the immediate and long-term needs
9 of such targets and victims.

10 “(c) PROVISION OF CERTAIN TRAININGS.—Trainings
11 developed pursuant to subsection (a) shall be provided by
12 the Federal Law Enforcement Training Centers or an-
13 other office or component of the Department if the Direc-
14 tor of the Federal Law Enforcement Training Centers de-
15 termines such other office or component is accredited by
16 the Federal Law Enforcement Training Accreditation
17 Model Practice Clearinghouse or pursuant to a substanc-
18 tially similar process.

19 “(d) COMMUNITY AWARENESS BRIEFINGS.—The As-
20 sistant Secretary of Partnership and Engagement and the
21 Officer for Civil Rights and Civil Liberties, in coordination
22 with the Under Secretary for Intelligence and Analysis,
23 as appropriate, shall engage with State, local, Tribal, cam-
24 pus, and territorial law enforcement personnel, including
25 personnel of the National Network of Fusion Centers, and

1 individuals and communities that may be targets or are
2 victims of transnational repression and terrorism threats
3 related to transnational repression, including by informing
4 such individuals and communities about how to identify
5 transnational repression and terrorism threats related to
6 transnational repression and protect against transnational
7 repression and terrorism threats related to transnational
8 repression.

9 “(e) DEFINITIONS.—In this section:

10 “(1) PERSONAL SAFETY BEST PRACTICES.—
11 The term ‘personal safety best practices’ means
12 measures for enhancing individuals’ and commu-
13 nities’ physical security, situational awareness, and
14 online security.

15 “(2) TRANSNATIONAL REPRESSION.—The term
16 ‘transnational repression’ means an action of a for-
17 eign government or an agent of a foreign govern-
18 ment that satisfies each of the following:

19 “(A) The action involves any of the fol-
20 lowing:

21 “(i) Any effort intended to coerce,
22 harass, or digitally or physically threaten,
23 including by force or reasonable fear of
24 death or serious bodily injury or imprison-
25 ment of a person or an immediate family

1 member of a person, a person to take an
2 action in the interest of such a foreign gov-
3 ernment.

4 “(ii) Any effort intended to harass or
5 coerce, including by force or reasonable
6 fear of death or serious bodily injury or
7 imprisonment, a person to forebear from
8 exercising the First Amendment rights of
9 such person or any other right guaranteed
10 to the person by the Constitution or laws
11 of the United States, or to retaliate
12 against a person for having exercised such
13 a right.

14 “(iii) An extrajudicial killing.

15 “(iv) Any act intended to further the
16 efforts specified in clause (i), (ii), or (iii).
17 “(B) The action is engaged in for or in the
18 interests of such a foreign government.

19 “(C) The action—

20 “(i) occurs, in whole or in part, in the
21 United States; or
22 “(ii) is committed against a United
23 States person.

24 “(3) UNITED STATES PERSON.—The term
25 ‘United States person’ has the meaning given such

1 term in section 1637(d)(10) of the Carl Levin and
2 Howard P. ‘Buck’ McKeon National Defense Au-
3 thorization Act for Fiscal year 2015 (50 U.S.C.
4 1708(d)(10)).”.

5 (b) RESEARCH AND DEVELOPMENT.—The Secretary
6 of Homeland Security shall, to the extent practicable, co-
7 ordinate with the Under Secretary for Science and Tech-
8 nology and the Assistant Secretary for State and Local
9 Law Enforcement of the Department of Homeland Secu-
10 rity to—

11 (1) carry out research and development of a
12 technology to enhance participation rates in training
13 offered to other State, local, Tribal, campus, and
14 territorial law enforcement personnel, including per-
15 sonnel of the National Network of Fusion Centers,
16 for the purpose of enhancing domestic preparedness
17 for and collective response to transnational repre-
18 sion and terrorism threats related to transnational
19 repression and other homeland security threats; and

20 (2) share information relating to researching
21 and developing methods for identifying instances,
22 suspected targets, and victims of transnational re-
23 pression and terrorism threats related to
24 transnational repression, and methods for collecting
25 and recording information to help identify suspected

1 perpetrators of transnational repression and ter-
2 rorism threats related to transnational repression.

3 (c) COMPTROLLER GENERAL REVIEW.—Not later
4 than two years after the date of the enactment of this Act,
5 the Comptroller General of the United States shall submit
6 to Congress a report on the implementation of section
7 890E of the Homeland Security Act of 2002, as added
8 by subsection (a).

9 (d) CLERICAL AMENDMENT.—The table of contents
10 in section 1(b) of the Homeland Security Act of 2002 is
11 amended by inserting after the item relating to section
12 890D the following new item:

“Sec. 890E. Strengthening State and local law enforcement efforts to counter
transnational repression and terrorism threats related to
transnational repression.”.

