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(Original	Signature	of Member	)

117TH CONGRESS 2D Session



To reduce the number of firearms at Transportation Security Administration passenger screening checkpoints by directing the Administrator to carry out a range of activities to inform the public about restrictions regarding the carrying of firearms in sterile areas of airports and to strengthen enforcement of such restrictions and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mrs. WATSON COLEMAN introduced the following bill; which was referred to the Committee on \_\_\_\_\_

# A BILL

- To reduce the number of firearms at Transportation Security Administration passenger screening checkpoints by directing the Administrator to carry out a range of activities to inform the public about restrictions regarding the carrying of firearms in sterile areas of airports and to strengthen enforcement of such restrictions and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Securing Air Travel3 Act".

### 4 SEC. 2. SIGNAGE.

5 Section 44901 of title 49, United States Code, is
6 amended by adding at the end the following new sub7 section:

8 "(m) SIGNAGE REGARDING FIREARMS.—

"(1) CHECKPOINT SIGNAGE.—Not later than 9 10 one year after the date of the enactment of this sub-11 section, the Administrator of the Transportation Se-12 curity Administration shall display uniform signage 13 in passenger screening checkpoints to inform individ-14 uals at such checkpoints of restrictions regarding 15 the carrying of a firearm in the sterile area of an 16 airport. Such signage shall include visual elements 17 and a concise description of the maximum criminal 18 and civil penalties (with relevant statutory or regu-19 latory citations) for unlawfully carrying a firearm in 20 the sterile area of an airport.

21 "(2) PLACEMENT.—Signage under paragraph
22 (1) shall be prominently displayed and located in
23 such a manner that it would reasonably be expected
24 to be seen by an individual prior to entering the passenger screening checkpoint.

1 "(3) AIRPORTS WITH FREQUENT FIREARM 2 INTERDICTIONS.—Not later than one year after the 3 date of the enactment of this subsection and bienni-4 ally thereafter, the Administrator of the Transpor-5 tation Security Administration shall publish a list of 6 not fewer than 25 airports at which firearms were 7 most frequently interdicted at passenger screening 8 checkpoints in the prior two years. If with respect to 9 any such list there are fewer than 25 such airports, 10 such list shall include as many of such airports as 11 are otherwise described in this paragraph.

12 "(4) Additional enhanced signage for 13 AIRPORTS WITH FREQUENT FIREARM INTERDIC-14 TIONS.—Not later than 180 days after the date of 15 the publication of each list required under paragraph 16 (3), the Administrator of the Transportation Secu-17 rity Administration shall require each airport in-18 cluded on the list to install additional enhanced sign-19 age at all passenger terminal entrances to such air-20 ports to inform the public and individuals planning 21 to enter a passenger screening checkpoint of the re-22 strictions regarding the carrying of a firearm in the 23 sterile area of the airport and, as applicable, State, 24 local, territorial, or other jurisdiction-specific restric-25 tions on carrying firearms in the publicly-accessible

1	areas of the airport. Such additional enhanced sign-
2	age shall be consistent for all airports required to in-
3	stall such additional enhanced signage under this
4	paragraph, except, as the case may be, for descrip-
5	tions of such applicable State, local, territorial, or
6	other jurisdiction-specific restrictions. The Adminis-
7	trator may permit an airport to remove such signage
8	if such airport is not included on a subsequent list.
9	"(5) OUTDATED SIGNAGE.—If any relevant in-
10	formation on signage installed pursuant to this sub-
11	section is rendered inaccurate due to statutory, reg-
12	ulatory, or other changes, the Administrator shall
13	ensure such signage is updated in a timely manner,
14	except this paragraph does not apply in the case of
15	annual inflation adjustments to civil monetary pen-
16	alties.
17	"(6) DEFINITIONS.—In this subsection:
18	"(A) PASSENGER SCREENING CHECK-
19	POINT.—The term 'passenger screening check-
20	point' means the designated area at each air-
21	port located in the United States at which the
22	Transportation Security Administration, or an
23	entity authorized by the Administration pursu-
24	ant to section 44920, or other comparable au-

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thority, provides for the screening of passengers 2 and carry-on baggage.

3 "(B) PASSENGER TERMINAL ENTRANCE.— 4 The term 'passenger terminal entrance' means 5 the area at each airport located in the United 6 States where individuals arriving to the airport 7 by means other than a flight first enter the ter-8 minal or other comparable enclosure containing 9 passenger facilities of the airport located prior 10 to the passenger screening checkpoint.

11 "(C) STERILE AREA.—The term 'sterile 12 area' has the meaning given such term in sec-13 tion 1540.5 of title 49, Code of Federal Regula-14 tions.".

#### 15 SEC. 3. PUBLIC AWARENESS INITIATIVES.

16 (a) CAMPAIGN.—

17 (1) IN GENERAL.—Not later than 120 days 18 after the date of the enactment of this Act, the Ad-19 ministrator of the Transportation Security Adminis-20 tration shall implement a public awareness campaign 21 to inform the public of the potential criminal and 22 civil consequences of carrying a firearm in the sterile 23 area of an airport that includes actual examples of 24 the criminal and civil consequences imposed on indi-25 viduals who violated such prohibition.

1	(2) Elements.—The campaign required under
2	paragraph (1) shall, at a minimum, involve—
3	(A) the use of Transportation Security Ad-
4	ministration websites, social media channels,
5	press releases, and other means of external
6	communication;
7	(B) the production of audiovisual materials
8	to be distributed via online video sharing plat-
9	forms;
10	(C) engagement with external organiza-
11	tions, including local and national organizations
12	with memberships that could benefit from infor-
13	mation regarding how to lawfully travel with a
14	firearm in checked baggage; and
15	(D) engagement with press and media, in-
16	cluding, to the extent practicable, local press
17	and media in at least those cities that host air-
18	ports identified biennially pursuant to para-
19	graph $(3)$ of subsection $(m)$ of section 44901 of
20	title 49, United States Code, as amended by
21	section 2.
22	(3) Existing efforts.—The campaign re-
23	quired under paragraph (1) shall supplement and
24	not supplant any other related existing campaign.

(b) TARGETED ADVERTISING.—The Administrator of 1 2 the Transportation Security Administration may purchase or otherwise place advertisements describing the potential 3 4 criminal and civil consequences of carrying a firearm in 5 the sterile area of an airport or on or about one's person or property that would be accessible in flight, and actual 6 7 examples of the criminal and civil consequences faced by 8 individuals who violated such prohibition, on websites and 9 in publications (or on or in such other advertising mediums as the Administrator determines appropriate) that 10 target audiences seeking information concerning-11

12 (1) firearms or related activities;

13 (2) travel, tourism, or related matters; and

14 (3) such other matters the Administrator deter-15 mines appropriate.

16 SEC. 4. FINES.

17 (a) IN GENERAL.—Subchapter I of chapter 449 of
18 title 49, United States Code, is amended by adding at the
19 end the following new section:

20 "§ 44930. Minimum civil monetary penalties for cer21 tain firearm-related violations

"(a) IN GENERAL.—Not later than 60 days after the
date of the enactment of this section, the Administrator
of the Transportation Security Administration shall establish minimum civil monetary penalty amounts for repeat

or egregious violations of subsection (a) of section
 1540.111 of title 49, Code of Federal Regulations, relating
 to the carriage of firearms on or in an individual's person
 or accessible property into the sterile area of an airport
 or onboard an aircraft.

6 "(b) MINIMUM CIVIL MONETARY PENALTIES FOR
7 REPEAT VIOLATIONS.—The minimum civil monetary pen8 alty amount for a repeat violation of subsection (a) of sec9 tion 1540.111 of title 49, Code of Federal Regulations,
10 involving a firearm shall be—

- "(1) in the case of an individual with respect to
  whom such a repeat violation occurs within five
  years of the date of the final adjudication of a previous such violation—
- 15 "(A) \$10,000 for any such repeat violation
  16 involving an unloaded firearm; and
- 17 "(B) \$12,500 for any such repeat violation
  18 involving a loaded firearm or unloaded firearm
  19 with accessible ammunition; and

"(2) in the case of an individual with respect to
whom such a repeat violation occurs more than five
years after the date of the final adjudication of a
previous such violation—

24 "(A) \$5,000 for any such repeat violation
25 involving an unloaded firearm; and

1	"(B) \$10,000 for any such repeat violation		
2	involving a loaded firearm or unloaded firearm		
3	with accessible ammunition.		
4	"(c) Minimum Civil Monetary Penalties for		
5	Egregious Violations.—The minimum civil monetary		
6	penalty amount for an intentional or otherwise egregious		
7	violation of subsection (a) of section 1540.111 of title 49,		
8	Code of Federal Regulations, involving a firearm shall		
9	be—		
10	((1) \$10,000 for any knowing violation in the		
11	case of a deliberate attempt to conceal such firearm;		
12	and		
13	((2) \$5,000 for any violation which the Admin-		
14	istrator of the Transportation Security Administra-		
15	tion determines is otherwise egregious, including if		
16	the firearm at issue—		
17	"(A) is known to the Administrator to—		
18	"(i) not contain a serial number when		
19	required by law; or		
20	"(ii) have been manufactured using		
21	additive layer manufacturing (commonly		
22	known as '3-D printing'); or		
23	"(B) is—		
24	"(i) of a nature or type that poses a		

24 "(i) of a nature or type that poses a25 greater risk to aviation security than fire-

1	arms typically identified at passenger
2	screening checkpoints; or
3	"(ii) identified with ammunition that
4	is of a nature or type that poses a greater
5	risk to aviation security than ammunition
6	typically identified at passenger screening
7	checkpoints.
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8 "(d) Special Circumstances.—An individual sub-9 ject to a minimum civil monetary penalty amount pursuant to subsection (a) may appeal such penalty amount or 10 11 seek a reduction in such penalty amount in the case of 12 such individual's particular violation, including based on mitigating factors (including in accordance with sub-13 14 section (e)) pursuant to procedures provided for in the 15 Transportation Security Administration's security regulations. The Administrator of the Transportation Security 16 17 Administration may, if the Administrator determines such 18 is appropriate, grant such appeal or reduce such penalty 19 amount, as the case may be.

20 "(e) SELF-DISCLOSURE.—Notwithstanding any other 21 provision of this section, the Administrator of the Trans-22 portation Security Administration may consider self-dis-23 closure as a mitigating factor when determining the 24 amount of a civil monetary penalty if an individual, in 25 good faith, voluntarily discloses a violation of subsection

(a) of section 1540.111 of title 49, Code of Federal Regu-1 2 lations, to the Transportation Security Administration, an 3 entity authorized to conduct screening pursuant to section 4 44920 of title 49, United States Code, a Government rep-5 resentative, an employee or contractor of an airline or airport, or other appropriate authority, after the individual 6 is present for screening at a passenger screening check-7 8 point but prior to the detection of such violation.

9 "(f) PAYMENT PLANS.—The Administrator of the 10 Transportation Security Administration may provide pay-11 ment plans for payment of civil monetary penalty amounts 12 under this section for a violation of subsection (a) of sec-13 tion 1540.111 of title 49, Code of Federal Regulations, 14 in the event an individual provides documentation of hard-15 ship.

16 "(g) RULE OF CONSTRUCTION.—Nothing in this sec17 tion may be interpreted as—

"(1) limiting the authority of the Administrator
of the Transportation Security Administration to
issue civil monetary penalty amounts that are greater than those established as minimum civil monetary
penalty amounts pursuant to this section;

23 "(2) limiting the authority of the Administrator
24 to establish minimum civil monetary penalty
25 amounts with respect to first-time or non-egregious

1	violations of section 1540.111	of title	49,	Code	of
2	Federal Regulations; or				

- 3 "(3) instructing the Administrator to establish
  4 a minimum civil monetary penalty amount with re5 spect to violations involving unloaded replicas of fire6 arms not capable of discharge.".
- 7 (b) CLERICAL AMENDMENT.—The table of sections
  8 for chapter 449 of title 49, United States Code, is amend9 ed by inserting after the item relating to section 44929
  10 the following new item:

### 11 SEC. 5. PRECHECK ELIGIBLITY.

Section 44919 of title 49, United States Code, isamended by adding at the end the following new sub-section:

15 "(m) INELIGIBILITY OF INDIVIDUALS UNLAWFULLY
16 Possessing Firearms in Restricted Areas.—

17 "(1) IN GENERAL.—Any unauthorized indi18 vidual who possesses a firearm after the individual
19 is present for screening at a passenger screening
20 checkpoint shall be ineligible for expedited security
21 screening and prohibited from participating in the
22 PreCheck Program for a period of time determined
23 by the Administrator of the Transportation Security

<sup>&</sup>quot;44930. Minimum civil monetary penalties for certain firearm-related violations.".

1 Administration in the Administrator's sole discre-2 tion.

3 "(2) REQUEST FOR RECONSIDERATION.—The 4 Administrator of the Transportation Security Ad-5 ministration shall maintain a procedure through 6 which an individual subject to a period of ineligi-7 bility pursuant to this subsection may petition the 8 Administrator for a reduction in the duration of 9 such period. The Administrator may, if the Adminis-10 trator determines such is appropriate, reduce such 11 duration. Any such determination shall be in the Ad-12 ministrator's sole discretion.

13 "(3) DEFINITION.—In this subsection, the term 14 'passenger screening checkpoint' means the des-15 ignated area at each airport located in the United 16 States at which the Transportation Security Admin-17 istration, or an entity authorized by the Administra-18 tion pursuant to section 44920, or other comparable 19 authority, provides for the screening of passengers 20 and carry-on baggage.".

21 SEC. 6. REPORT.

Not later than one year after the date of the enactment of this Act and biennially thereafter, the Administrator of the Transportation Security Administration shall

submit to the appropriate congressional committees a re port describing the following:

3 (1) The implementation of the signage require-4 ment under paragraph (1) of subsection (m) of sec-5 tion 44901 of title 49, United States Code, and the 6 implementation of the signage requirement under 7 paragraph (4) of such subsection (including a copy 8 of the list of airports required to be produced bienni-9 ally thereunder), as such section was amended by 10 section 2.

(2) The public awareness activities of the Administration relating to firearms, including activities
conducted pursuant to section 3.

14 (3) The number of violations of subsection (a) 15 of section 1540.111 of title 49, Code of Federal 16 Regulations, and any other incidents involving the 17 unauthorized carriage of a firearm at a passenger 18 screening checkpoint, including information regard-19 ing which such violations and incidents were com-20 mitted by individuals while receiving expedited 21 screening, during the period of time covered by each 22 such report.

23 (4) PreCheck Program revocations or denials
24 pursuant to subsection (m) of section 44919, United

States Code, as added by this Act, during the period
 of time covered by each such report.

3 (5) Any new or evolving threats relating to, or
4 efforts to enhance, public area security at airports
5 as such pertains to firearms.

6 (6) Such other matters relating to firearm-re7 lated threats to transportation security as the Ad8 ministrator determines appropriate.

### 9 SEC. 7. GOVERNMENT ACCOUNTABILITY OFFICE REVIEW.

Not later than two years after the date of the enactment of this Act, the Comptroller General of the United
States shall submit to the appropriate congressional committees a review of the Transportation Security Administration's efforts to—

- (1) implement the provisions of this Act andthe amendments made by this Act;
- 17 (2) deter the carriage of firearms and other
  18 dangerous items at passenger screening checkpoints
  19 through means other than those required by this Act
  20 and such amendments; and
- 21 (3) enhance public area security at airports22 against firearm-related threats.

### 23 SEC. 8. DEFINITIONS.

24 In this Act:

1 (1) APPROPRIATE CONGRESSIONAL COMMIT-2 TEES.—The term "appropriate congressional com-3 mittees" means the Committee on Homeland Secu-4 rity of the House of Representatives and the Com-5 mittee on Commerce, Science, and Transportation of 6 the Senate.

7 (2) PASSENGER SCREENING CHECKPOINT. The term "passenger screening checkpoint" means 8 9 the designated area at each airport located in the 10 United States at which the Transportation Security 11 Administration, or an entity authorized by the Administration pursuant to section 44920 of title 49, 12 13 United States Code, or other comparable authority, 14 provides for the screening of passengers and carry-15 on baggage.

16 (3) STERILE AREA.—The term "sterile area"
17 has the meaning given such term in section 1540.5
18 of title 49, Code of Federal Regulations.